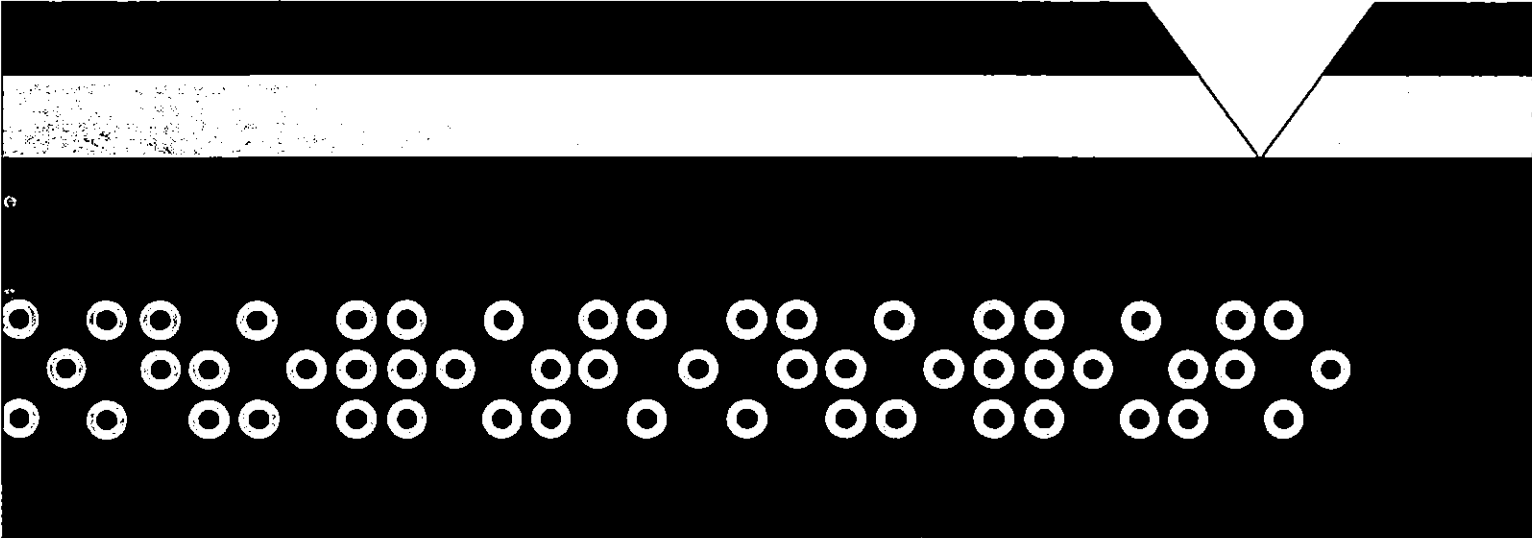


**Upshur County Emergency Services District No. 1**  
Gilmer, Texas

September 30, 2025



**UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1**

**GILMER, TEXAS**

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**AUDITED FINANCIAL STATEMENTS**



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2403 JUDSON ROAD | LONGVIEW, TEXAS 75605  
903.758.0734 (P) | 903.758.0756 (F)

To The Board of Directors  
Upshur County Emergency Services District No. 1  
Gilmer, Texas

### **Independent Auditor's Report**

#### ***Opinion***

We have audited the accompanying financial statements of the governmental activities of Upshur County Emergency Services District No. 1 (the District) as of and for the year ended September 30, 2025 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the governmental funds balance sheet and statement of net position of the District as of September 30, 2025, and the governmental funds revenues, expenditures, and changes in fund balances and statement of activities for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audit in accordance with generally accepted auditing standards (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Upshur County Emergency Services District No. 1's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Other Matters***

#### ***Report on Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4, 5, 6, and 16 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing

the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Heard, McElroy & Vestal, LLC*

Longview, Texas  
February 2, 2026

**UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1**

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

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This section of the Upshur County Emergency Services District No. 1's (the District) annual financial report, the Management's Discussion and Analysis (MDA), provides the District's management narrative discussion and summary of the financial activities and performance of the District for the fiscal year ended September 30, 2025. The District's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section. For more detailed information regarding the District's activities, the reader should also review the actual financial statements, including the notes thereto.

**FINANCIAL HIGHLIGHTS**

The District's assets exceeded its liabilities by \$4,727,000 (net position) for the fiscal year reported. This represents an increase from the previous year of \$894,000 (change in net position). Net investment in capital assets was \$2,404,000 at the end of the year. All remaining net position is unrestricted and is therefore available to maintain the District's continuing obligations. The District's total outstanding liabilities were \$291,000 at the end of the fiscal year.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The District's financial statements presented in this report include the basic financial statements, as well as required supplementary information. The basic financial statements attached hereto are comprised of the following major components.

The Governmental Funds Balance Sheet and Statement of Net Position presents information on all of the District's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as fund balance/net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or declining.

The Governmental Fund Revenues, Expenditures, and Changes in Fund Balances and Statement of Activities presents information showing how the District's net position/fund balance changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, the accrual basis of accounting is used, which is similar to the accounting basis used by most private sector companies. All changes in fund balances of the governmental fund are reported on the modified accrual basis of accounting.

The notes to financial statements provide additional information that is essential to a full understanding of the data provided on the basic financial statements.

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred inflows of resources, liabilities, deferred outflows of resources, fund balances, revenues and expenditures, or expenses as appropriate. Government resources are allocated and accounted for the purpose of carrying on specific activities in accordance with laws, regulations or other appropriate requirements.

In the District's basic financial statements, you will see the following major governmental fund-the general fund. The general fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those that would be required to be accounted for in another fund.

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UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED SEPTEMBER 30, 2025

The District adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget. There were no variances between final budget amounts and actual results that are expected to have a significant effect on future services or liquidity.

A summary of the District's financial statements is presented below:

**The District's Government Funds Balance Sheet  
and Statement of Net Position (Condensed)**

	<u>2025</u>
Current and Other Assets	\$ 2,420,000
Capital Assets	<u>2,598,000</u>
Total Assets	<u>\$ 5,018,000</u>
Current Liabilities	\$ 198,000
Long-term Debt	<u>93,000</u>
Total Liabilities	<u>\$ 291,000</u>
Net Position:	
Net Investment in Capital Assets	\$ 2,404,000
Unrestricted	<u>2,323,000</u>
Total Net Position	<u>4,727,000</u>
Total Liabilities, Deferred Inflows of Resources, and Net Position	<u>\$ 5,018,000</u>

**Governmental Activities:** Governmental activities increased the District's net position by \$894,000. Total revenues from governmental activities amounted to \$1,941,000, which property taxes (including penalty and interest) amounted to 94 percent. The following table provides a summary of the District's operations for the year ended September 30, 2025.

UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED SEPTEMBER 30, 2025

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**Government Funds Revenues, Expenditures, and  
Changes in Fund Balances and Statement of Activities (Condensed)**

	<u>2025</u>
Revenues:	
Property Tax	\$ 1,719,000
Penalties and Interest on Property Taxes	99,000
Contributions for Capital Assets	-
Miscellaneous Income	123,000
Total Revenues	<u>1,941,000</u>
Expenses:	
General Government and Administration	230,000
Fire and Emergency Services	807,000
Debt Service	10,000
Total Expenses	<u>1,047,000</u>
Increase in Net Position	<u>894,000</u>
Net Position, Beginning	<u>3,833,000</u>
Net Position, Ending	<u><u>\$ 4,727,000</u></u>

**Capital Assets**

Net property, plant, and equipment at September 30, 2025 was composed of the following:

Property, Plant, and Equipment:	
Building and Improvements	\$ 859,000
Equipment	2,186,000
	<u>3,045,000</u>
Accumulated Depreciation	<u>(565,000)</u>
	2,480,000
Land	118,000
	<u>118,000</u>
Net Property, Plant, and Equipment	<u><u>\$ 2,598,000</u></u>

Depreciation expense for the year ended September 30, 2025 was \$231,000.

**CONTACTING DISTRICT MANAGEMENT**

This financial report is designed to provide the District's citizens, taxpayers, customers, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District's Board of Commissioners at 100 Tyler Street, Gilmer, TX 75644.

**UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**GOVERNMENTAL FUNDS BALANCE SHEET AND STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2025**

	General Fund	Adjustments	Statement of Net Position
<b>ASSETS</b>			
Cash and cash equivalents	\$ 1,742,187	\$ -	\$ 1,742,187
Property taxes receivable, net of \$74,907 allowance	169,234	-	169,234
Prepays	508,146	-	508,146
Capital assets	-	2,598,267	2,598,267
<b>Total Assets</b>	<b><u>\$ 2,419,567</u></b>	<b><u>\$ 2,598,267</u></b>	<b><u>\$ 5,017,834</u></b>
<b>LIABILITIES</b>			
Accounts payable	\$ 91,715	\$ -	\$ 91,715
Construction retainage payable	-	-	-
Interest payable	5,226	-	5,226
Long Term Liabilities			
Due within one year	-	100,920	100,920
Due in more than one year	-	92,860	92,860
<b>Total Liabilities</b>	<b><u>96,941</u></b>	<b><u>193,780</u></b>	<b><u>290,721</u></b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Uncollected property taxes	169,234	(169,234)	-
<b>Total Deferred Inflows of Resources</b>	<b><u>169,234</u></b>	<b><u>(169,234)</u></b>	<b><u>-</u></b>
<b>FUND BALANCE/NET POSITION</b>			
Unassigned	2,153,392	(2,153,392)	-
<b>Total Fund Balance</b>	<b><u>2,153,392</u></b>	<b><u>(2,153,392)</u></b>	<b><u>-</u></b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balance</b>	<b><u>\$ 2,419,567</u></b>		
<b>Net Position:</b>			
Net investment in capital assets		2,404,487	2,404,487
Unrestricted		2,322,626	2,322,626
<b>Total Net Position</b>		<b><u>4,727,113</u></b>	<b><u>4,727,113</u></b>
<b>Total Liabilities, Deferred Inflows of Resources, and Net Position</b>		<b><u>\$ 2,598,267</u></b>	<b><u>\$ 5,017,834</u></b>

The accompanying notes are an integral part of these financial statements.

**UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**AND STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	General Fund	Adjustments	Statement of Activities
<b>REVENUES</b>			
Upshur County Property Taxes	\$ 1,698,943	\$ 20,354	\$ 1,719,297
Penalties and interest on property taxes	98,770	-	98,770
Contributions for capital assets	-	-	-
Miscellaneous revenue	123,062	-	123,062
Total Revenues	<u>1,920,775</u>	<u>20,354</u>	<u>1,941,129</u>
<b>EXPENDITURES/EXPENSES</b>			
General Government:			
Accounting fees	38,455	-	38,455
Appraisal district fees	41,828	-	41,828
Insurance	114,437	-	114,437
Legal fees	5,074	-	5,074
Miscellaneous expenses	30,505	-	30,505
Total General Government	<u>230,299</u>	<u>-</u>	<u>230,299</u>
Emergency Services:			
Department Contracts	160,000	-	160,000
Operations	415,998	-	415,998
Depreciation	-	230,691	230,691
Purchase of capital assets	640,258	(640,258)	-
Total Emergency Services	<u>1,216,256</u>	<u>(409,567)</u>	<u>806,689</u>
Debt Service			
Principal	93,661	(93,661)	-
Interest	10,203	-	10,203
Total Debt Service	<u>103,864</u>	<u>(93,661)</u>	<u>10,203</u>
Total Expenditures/Expenses	<u>1,550,419</u>	<u>(503,228)</u>	<u>1,047,191</u>
Net Change in Fund Balances/Net Position	<u>370,356</u>	<u>523,582</u>	<u>893,938</u>
Fund Balances/Net Position at Beginning of Year	<u>1,783,036</u>	<u>2,050,139</u>	<u>3,833,175</u>
Fund Balances/Net Position at End of Year	<u>\$ 2,153,392</u>	<u>\$ 2,573,721</u>	<u>\$ 4,727,113</u>

The accompanying notes are an integral part of these financial statements.

UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

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**Note 1 – Summary of Significant Accounting Policies:**

**Basis of Presentation**

The Upshur County Emergency Services District No. 1 (“UCESD1”, the “District”, or “we”) is a governmental entity incorporated under the provisions of the State of Texas. The District operates to provide funding for fire and other emergency services to Upshur County, Texas. This funding is provided by the levy of property taxes in the provided areas. UCESD1 utilizes nine volunteer fire departments (VFDs) to provide the fire and other emergency services. The District is not included in any other reporting entity.

For financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The criteria used is as follows:

*Financial Accountability* – The primary government is deemed to be financially accountable if it appoints a voting majority of the organization’s governing body and 1) it is able to impose its will on that organization, or 2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Additionally, the primary government may be financially accountable if an organization is fiscally dependent on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government or a jointly appointed board.

Based on the criteria above, the District has no component units.

The government-wide financial statements (Governmental Funds Balance Sheet and Statement of Net Position and Governmental Funds Revenues, Expenditures, and Changes in Fund Balances and Statement of Activities) report information on all of the activities of UCESD1. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. UCESD1 has only one fund, governmental fund.

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from these estimates. The significant estimate that is reasonably possible to change in the near term include the allowance for bad debts.

The financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government entities that use proprietary fund accounting which includes all pronouncements issued by the Government Accounting Standards Board (GASB). GASB Statement No. 62, “Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements” incorporates the Statements and Interpretations issued by the Financial Accounting Standards Board (FASB), Accounting Principles Board (APB) Opinions, and Accounting Research Bulletins (ARB) of the Committee on Accounting Procedures issued on or before November 30, 1989. GASB No. 62 eliminates the option for business-type activities and enterprise funds to follow FASB statements and interpretations issued after November 30, 1989.

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## UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1

### NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

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We comply with GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments (GASB No. 34)" as amended by GASB No. 37. GASB No. 34 establishes standards for external financial reporting for state and local governments and requires that resources be classified for accounting and reporting purposes into the following three net position categories:

- Net investment in capital assets:  
Capital assets, net of accumulated depreciation and net of the outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets.
- Restricted:
  - Nonexpendable – Net position subject to externally imposed stipulations that require the District to maintain them permanently.
  - Expendable – Net position whose use by the District is subject to externally imposed stipulations that can be fulfilled by actions of the District pursuant to those stipulations or that expire by the passage of time.
- Unrestricted:  
Net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action by management or the Board of Directors or may otherwise be limited by contractual agreements with outside parties.

#### Net Position

Net position represents the residual interest in our assets after liabilities are deducted and consist of three sections: invested in capital assets, net of related debt, restricted and unrestricted. Net position invested in capital assets, net of debt includes capital assets, net of accumulated depreciation, reduced by outstanding debt. Net position is reported as restricted when constraints are imposed by third parties or by legislation. Unrestricted net position is comprised of the remainder of net position that has no restrictions. Though we have no restricted net position, restricted resources would be used prior to unrestricted resources whenever an expense is incurred for purposes in which both are available.

#### Deferred Outflows / Inflows of Resources

In addition to assets, Governmental Funds Balance Sheet and Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District's governmental fund does not have any items that meet the definition of deferred outflows of resources. In addition to liabilities, the Governmental Funds Balance Sheet and Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District's governmental fund has only one item that meets this definition and qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported in the Governmental Funds Balance Sheet and Statement of Net Position. The District's

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**UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1**

**NOTES TO FINANCIAL STATEMENTS**

**SEPTEMBER 30, 2025**

governmental fund reports unavailable revenue from one source: property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. For the accrual basis government-wide statement of net position, the availability test does not apply; therefore, the deferred inflow is removed and the change in deferred inflow from prior year is included in government-wide revenues.

**Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be cash on hand and demand deposits.

**Income Tax Status**

UCESD1 is not a tax paying entity. We are not required to file an income tax return.

**Property, Plant, and Equipment**

Property, plant, and equipment are carried at cost. Assets retired or otherwise disposed of and the related amounts of accumulated depreciation are eliminated from the accounts and a gain or loss is recognized.

A summary of capital asset activity for the year ended September 30, 2025 is as follows:

	<u>Beginning Balance</u>	<u>Additions and Transfers In</u>	<u>Deletions and Transfers Out</u>	<u>Ending Balance</u>
<b>Capital Assets Being Depreciated:</b>				
Building and improvements	\$ 273,229	\$ 585,622	\$ -	\$ 858,851
Equipment	<u>1,869,103</u>	<u>316,733</u>	<u>-</u>	<u>2,185,836</u>
<b>Capital Assets Being Depreciated, Gross</b>	<u>2,142,332</u>	<u>902,355</u>	<u>-</u>	<u>3,044,687</u>
<b>Less Accumulated Depreciation:</b>	<u>(334,129)</u>	<u>(230,691)</u>	<u>-</u>	<u>(564,820)</u>
<b>Capital Assets Being Depreciated, Net</b>	<u>1,808,203</u>	<u>671,664</u>	<u>-</u>	<u>2,479,867</u>
<b>Capital Assets Not Being Depreciated:</b>				
Land	118,400	-	-	118,400
Construction in Progress	<u>285,088</u>	<u>289,604</u>	<u>(574,692)</u>	<u>-</u>
<b>Capital Assets Not Being Depreciated:</b>	<u>403,488</u>	<u>289,604</u>	<u>(574,692)</u>	<u>118,400</u>
<b>Total Capital Assets, Net</b>	<u>\$ 2,211,691</u>	<u>\$ 961,268</u>	<u>\$ (574,692)</u>	<u>\$ 2,598,267</u>

Capital assets are depreciated using the straight-line depreciation method over estimated useful lives ranging from five to thirty years. Depreciation expense was \$230,691 for the year ended September 30, 2025.

UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

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Budgets and Budgetary Accounting

A budget adopted by the Board is presented in the accompanying financial statements on the budgetary basis. The budget is not legally binding. Annual appropriations lapse at the end of the fiscal year. There were no significant differences between original and final budgeted amounts for the year.

Use of Estimates

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the amount reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Note 2 – Deposit and Investment Risk Disclosures:**

The District contracts with Gilmer National Bank to serve as depository for funds of the District. Our policy is that all monies, whether in interest bearing accounts or certificates of deposit, be collateralized by pledged securities to the extent insurance coverage provided by the depository institution is exceeded.

Fair Value Measurements – The District uses various methods to measure the fair value of investments on a recurring basis. GASB Statement No. 72 established a hierarchy that prioritizes inputs to valuation methods. The hierarchy is based on the valuation inputs used to measure the fair value of the asset.

- Level 1 inputs are unadjusted quoted prices in active markets for identical assets and liabilities that the District has the ability to access at the measurement date.
- Level 2 inputs are observable and other than quoted prices included in Level 1 that are observable for an asset or liability, either directly or indirectly. These inputs may include quoted prices for the identical instrument in an inactive market, process for similar instruments, interest rates, prepayment speeds, credit risk, yield curves, default rates, and similar data.
- Level 3 inputs are unobservable inputs for an asset or liability, to the extent relevant observable inputs are not available, representing the District's own assumptions about the assumptions a market participant would use in valuing the asset or liability, and would be based on the best information available.

The availability of observable inputs can vary from security to security and is affected by a wide variety of factors, including, for example, the type of security, whether the security is new and not yet established in the marketplace, the liquidity of markets, and other characteristics particular to the security. To the extent that valuation is based on models or inputs that are less observable or unobservable in the market, the determination of fair value requires more judgment. Accordingly, the degree of judgment exercised in determining fair value is greatest for instruments categorized in Level 3.

The inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, for disclosure purposes, the level in the fair value hierarchy within which fair value measurement falls in its entirety, is determined based on the lowest level input that is significant to the fair value measurement in its entirety.

**UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1**

**NOTES TO FINANCIAL STATEMENTS**

**SEPTEMBER 30, 2025**

**Note 3 – Long-Term Debt:**

The District has entered into a finance purchase agreement to finance two fire trucks with First Government Lease Co., who subsequently sold the agreement to Carson Community Bank. The District also assumed debt through Gilmer National Bank when it received assets from Glenwood Acres VFD in 2024. Long-term debt consists only of direct borrowings as defined by GASB Statement No. 88.

Notes payable is comprised of the following at September 30, 2025:

Carson Community Bank	
3.99% stated interest rate, 8.24% effective rate, due in annual installments of \$92,016 through November 2025, secured by two fire trucks	\$ 85,012
Gilmer National Bank	
4% interest, due in annual installments of \$20,059 through June 2031, secured by land	108,768
Less: Current maturities	<u>(100,920)</u>
Total Long Term Debt	<u><u>\$ 92,860</u></u>

Maturities of long term debt for notes payable for the fiscal years subsequent to September 30, 2025 are as follows:

<u>Years Ending September 30,</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 100,920	\$ 11,354
2027	16,545	3,714
2028	17,207	3,053
2029	17,895	2,364
2030	18,611	1,649
Thereafter	<u>22,602</u>	<u>904</u>
Total	<u><u>\$ 193,780</u></u>	<u><u>\$ 23,038</u></u>

**Note 4 – Fire Protection Services:**

On October 10, 2023 the district entered into an agreement with the city of Gilmer and on June 20, 2024 the city of Gladewater to provide firefighting services and dispatching services within the district. This agreement is to remain in full force until terminated by either party upon 90 days written notice.

UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

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**Note 5 – Expenditures:**

The District reimburses the nine VFD's monthly for actual allowable costs incurred in the performance of its programs that have been budgeted and annually approved by the District. The District may also approve additional funding assistance with major acquisitions of property and equipment. Reimbursements from the District for the current year ended were \$1,056,256 for expenses incurred. This included \$640,258 for equipment capitalized and owned by the District. The District also has three VFD's with set contract amounts. Total costs of these contracts was \$160,000 in 2025.

**Note 6 – Ad Valorem Property Taxes:**

In accordance with Texas statutes, the Board of Commissioners approves a tax rate and order to levy taxes in September of each year. Property taxes are billed by the county tax assessor-collector as of October 1 in conformity with Subtitle E, Texas Property Tax Code. Taxes are payable upon receipt of the tax bill and are delinquent if not paid before February 1 of each year following the year in which imposed. On January 1, of the year following the District's order to levy taxes (the assessment date), a tax lien attaches to the property to secure the payment of all taxes, penalties, and interest ultimately imposed. The assessment date represents the date on which an enforceable legal claim arises and attaches as the lien on the assessed property. In the basic financial statements, property tax revenues are considered available when they become due and receivable within the current period, including those property taxes expected to be collected during a 60-day period after the close of the District's fiscal year.

The total assessed value for real and personal property on the tax roll was approximately \$2,491,000,000 for Upshur County for the year ended September 30, 2025, as certified by the Upshur County Appraisal Districts.

The District's assessed tax rates approved by the Board for 2024-2025 general fund operations were \$0.07 per \$100 valuation.

As of September 30, 2025, unavailable property tax revenue totaled \$169,234. Property taxes receivable at September 30, 2025 consisted of the following:

	<u>General Fund</u>
Upshur County	<u>\$ 253,444</u>
Less: Allowance for Uncollectibles	<u>(84,210)</u>
Total	<u><u>\$ 169,234</u></u>

The District is prohibited from writing off real property taxes without specific authority from the Texas Legislature.

UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

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**Note 7 – Concentrations of Credit Risks:**

Financial instruments that subject us to concentrations of credit risk consist primarily of temporary cash investments and trade receivables. Our policy is to place temporary cash investments with major federally insured financial institutions, to limit the amount of credit exposure to any one financial institution.

We maintain investment accounts with major financial institutions. The accounts contain cash and certificates of deposit. Cash and certificates of deposit balances with financial institutions are insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC). At September 30, 2025, the financial institution had pledged securities to cover substantially all of these deposits in excess of the combined FDIC limits.

**Note 8 – Risk Management:**

The District is exposed to various risks of losses related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District purchases its insurance from the Volunteer Firemen's Insurance Services (VFIS) of Texas. As of September 30, 2025, no claims or losses have been incurred that were not covered by insurance. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. Claims have not exceeded this insurance coverage in any of the past three fiscal years.

**Note 9 – Subsequent Events:**

We have evaluated subsequent events through February 2, 2026, the date which the financial statements were available to be issued.

**REQUIRED SUPPLEMENTARY INFORMATION**

**UPSHUR COUNTY EMERGENCY SERVICES DISTRICT NO. 1**  
**BUDGETARY COMPARISON SCHEDULE – GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	Actual Amount	Budgeted Amount	Variance with Final Budget
<b>REVENUES</b>			
Upshur County Property Taxes	\$ 1,698,943	\$ 1,617,066	\$ 81,877
Penalties and interest on property taxes	98,770	-	98,770
Miscellaneous revenue	123,062	-	123,062
Total Revenues	<u>1,920,775</u>	<u>1,617,066</u>	<u>303,709</u>
<b>EXPENDITURES/EXPENSES</b>			
General Government:			
Accounting fees	38,455	47,500	(9,045)
Appraisal district fees	41,828	48,000	(6,172)
Insurance	114,437	96,700	17,737
Legal fees	5,074	22,000	(16,926)
Miscellaneous expenses	30,505	98,450	(67,945)
Total General Government	<u>230,299</u>	<u>312,650</u>	<u>(82,351)</u>
Emergency Services:			
Department Contracts	160,000	160,000	-
Operations	415,998	696,212	(280,214)
Purchase of capital assets	640,258	384,500	255,758
Total Emergency Services	<u>1,216,256</u>	<u>1,240,712</u>	<u>(24,456)</u>
Debt Service			
Principal	93,661	114,016	(20,355)
Interest	10,203	-	10,203
Total Debt Service	<u>103,864</u>	<u>114,016</u>	<u>(10,152)</u>
Total Expenditures/Expenses	<u>1,550,419</u>	<u>1,667,378</u>	<u>(116,959)</u>
Net Change in Fund Balances/Net Position	370,356	(50,312)	420,668
Fund Balances/Net Position at Beginning of Year	<u>1,783,036</u>	<u>-</u>	<u>1,783,036</u>
Fund Balances/Net Position at End of Year	<u>\$ 2,153,392</u>	<u>\$ (50,312)</u>	<u>\$ 2,203,704</u>